## **BUDGETING PROCESS**

# **Procedures in Tamil Nadu Generation and Distribution Corporation Ltd**

Budget of the TANGEDCO comprises the following major heads/Accounts.

- 1. Revenue Receipts
- 2. Revenue Expenditures
- 3. Capital Receipts
- 4. Capital Expenditures
- 5. Debt and Deposits

#### I. REVENUE RECEIPTS:

It consists of Revenue from Sale of power, Miscellaneous Revenue Subsidy from Government in the form of Tariff compensation for free / concessional rate of supply of power to various category of consumers. The Revenue from sale of power is arrived at by multiplying the power/energy available for sale with the average rate of realization expected to be realized during the projected period.

While estimating the rate of realization for the budgeted period the proposed revision of tariff, if any, will also be taken into account. The category wise sale of power is worked out according to the power consumed by various categories of consumer and the increase in number of services estimated.

#### 2. MISCELLANEOUS REVENUE:

The miscellaneous revenue includes

Interest on Loans and advances to Staff

Interest on advance payment to contractors/suppliers,

Interest on Investments

Belated payment of surcharge collected from the consumers

Income from trading i.e., sale of scrap etc,

It is estimated based on the actuals of the previous year, receipts during the part of the current year. One of the major element is Rebate on prompt payment of power purchase bills, as per Power Purchase Agreement (PPA)

## 3. Tariff Subsidy From Government Of Tamil Nadu:

The Government of Tamil Nadu provides tariff Subsidy for free supply of electricity to HUT, Agriculture, concessional rate of supply to domestic, public worships, power looms, handlooms, etc for the year in their Budget estimates. The amount so provided by the Government of Tamil Nadu will be taken as Subsidy receipts for the year in the TANGEDCO.

## **II. REVENUE EXPENSES:**

It consists of the following broad heads of accounts.

- 1. Fuel cost
- 2. Power purchase
- 3. Repairs and maintenance
- 4. Establishment and Admn. Expenses
- 5. Depreciation
- 6. Interest on Loans from Institutions
- 7. Other Debits

A. The Fuel cost is worked out, based on the Gross Thermal / Gas Generation of the Power stations. The Gross Thermal / Gas Generation for the budget periods will be estimated by the SE/L.D.G.O based on the Generation programme. While finalising the Generation programme of Thermal Stations the capital overhaul, normal overhaul to be taken up in the thermal stations, the Power load Factor to be maintained at the Thermal stations during the budget period will also be taken into consideration.

The total quantity of coal required will be arrived by multiplying the specific consumption of coal i.e the quantity of coal to be consumed for generation one unit (Kwhr) of power with the total forecast generation of

thermal station. The specific consumption of coal may vary between the thermal stations depending upon the quality of coal to be consumed. Total quantity of coal in lakhs of tones so arrived will be multiplied by the rate of coal including shipping, railway freight, handling charges as furnished by Director of coal and the cost of fuel charge is arrived at.

The increase in the rate, in respect of Railway Freight, Shipping Freight and Handling charges are also to be taken into account. The oil and gas cost for the generation of power is also worked out based on the above method. Certain reasonable percentage of increase is adopted for cost escalation in the coal, oil and gas rate to determine the for next year.

B. As the TANGEDCO is not able to met its demand with its own generation, it is purchasing power from central Generating Stations like N.L.C., N.T.P.C., MAPS., N.P.C., from other States, Private wind mills, co-generators, captive generators and also from independent power producers like GMR, Madurai power, PPN Power, LANCO, etc., The Transmission charges for transmitting power purchased from CGSs, traders, exchanges will also be form part of power purchase expenses.

The quantity of power to be purchased will be forecasted by the L.D. Centre / Planning wing is taken into account and the rate of power purchase as per power purchase agreement (PPA) is adopted for arriving at the cost of power purchase. The revision of rate of power purchase based on agreement rate, if any, is also taken into account.

- C. The proposals that are furnished by the circles and headquarters offices for repairs and maintenance, establishment charges and administrative and general expenses will be scrutinized with reference to actual and increase / decrease in expenditure wherever necessary restriction & control are imposed according to the nature of transactions. The half yearly increase in the rate of D.A. bonus and salary are made according to orders in force.
- D. Interest on Institutional creditors are worked out according to the interest payment schedules prepared for each loan and necessary provisions made. Since there are many financial institutions rendering loans to

TANGEDCO, the interest commitments are varying based on the tenure, nature of loan – short term / long term, interest rate, etc.

Provisions are also made for interest on consumer security Deposit, interest on G.P.F., etc. on the closing balance at the end of the previous year.

- e. The provision for depreciation is made based on the previous years with due addition in respect of addition in the assets account.
- f. In respect of other debits, the proposals received from circles are scrutinized, the reasonableness and reality lies are analysed and provision are made.

#### **III. CAPITAL EXPENDITURE:**

It consists of the following category of expenditure

1.Generation: Hydel

Thermal

Gas

- 2. Renovation and Modernization: Hydro & Thermal
- 3. Transmission and Distribution
- 4. Rural Electrification (plan)
  - a. Rural Electrification
  - b. Contribution by Agriculturists
  - c. Street Light(state fund)
  - d. Hut electrification
- 5. Survey, Investigation, Training and Research.

TOTAL PLAN OUTLAY

#### **TOTAL CAPITAL EXPENDITURE**

The Capital outlays are finalized after the discussion with concerned unit heads and Capital Investment Plan is prepared for follow up. The physical targets for Distribution works are finalized by the Superintending Engineer /

Rural Electrification and improvement (distribution) and for Transmission works by Chief Engineer/Transmission.

The provision approved for transmission and distribution works allocated to Distribution circles based on the physical targets fixed like Pump sets Electrification, H.T., L.T., Service connections. Hut electrifications, Street Light connections etc., and for Transmission circles based on the targets fixed by the CE/Transmission. The scheme wise budget proposals on each major category shall be discussed in detail along with justification. The investments in capital expenditure have to be meticulously made in view of its huge quantum and long term contribution to the organization. The schemes that yield more revenue and which are inevitable either for efficiency improvement or for optimizing the cost.

#### **IV. CAPITAL RECEIPTS:**

The financial resources required for the implementation of the policy/achievement of the plan schemes are mobilized through the following resources:

- 1. Equity share capital assistance from Government of Tamil Nadu
- 2. Subvention and Grant from Government.
- 3. Borrowing:

Open market Loan

Life Insurance Corporation

R.E.C./ R.E.C. Bank

POWER FINANCE CORPORATION (P.F.C.)

T.N.P.F.C.,

Commercial Banks., etc.,

4 Debt and Deposits received from Consumers., G.P.F., contributions received from consumers, Staff loan recovery, etc.,

The Debt and Deposits includes Funds, Loans and Advances, Deposits, Development charges contribution by the Agriculturists, etc., The

proposals received from the circles were scrutinized and finalized. The net receipts under this head is taken as Internal resources of the Board and utilized for implementation of its plan expenditure.

# **V. OVERALL SURPLUS / GAP**

The overall resources surplus / gap is arrived at as follows:

- 1 Revenue Receipts
- 2 Revenue Expenses
- 3 Revenue Gap / surplus (1-2)
- 4 Capital receipts
- 5 Capital Expenditures
- 6 Capital gap / surplus (4-5)
- 7 Resources Gap / surplus (3 + 6).

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From

To

Rajeev Ranjan, I.A.S., Chairman cum Managing Director, 144, Anna Salai, Chennai-600 002. The Superintending Engineer,

Lr.No.CFC/FC/DFC/Bud/AO/F.cost control/D.941 /2012 dt 12.05.2012

Sub:TANGEDCO - Persisting financial crisis in 2012-13 -Budgetary control Exercise - Guidelines issued - Reg :

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The TANGEDCO is facing enormous difficulty in managing financial operations with the huge accumulated losses and also with unmanageable debts outstanding at the previous year end. The TANGEDCO has filed a comprehensive Tariff Revision Petition with Hon'ble TNERC, due to higher negative internal generation of funds from operations. The Commission issued the revised Tariff Order No.1 dated 30.03.2012 and the same was implemented from 1.4.2012.

However, the estimated budget deficit for the current year 2012-13 is Rs.4312.04 crores, even after taking into account the revised Tariff effected and expected commissioning of new capacity addition projects. In this juncture, it is completely necessary for strict adherence of budgetary control measures without affecting the normal functioning of the Board.

# Budgetaly Control:

The budget proposals for the year 2012-13 submitted by all the budgetary heads have been critically reviewed and many non-prioritized schemes were deleted while allotting the provision. The budgetary units were advised to exercise strict budgetary control through out their functional action. Periodically budgetary guidelines were issued for strict follow up and adherence at the circle level.



In order to effectively implement budgetary control measures in the current financial year, the following instructions are reiterated:

- The availability of budget provision needs to be strictly ensured at all the stages of procurement of materials / taking up of works. The activities viz., initiating estimates / indents, sanctioning of schemes, invitation of tenders, admission of claims/making payment, etc shall be supported by adequate budget provision.
- 2. The need for the procurement of materials / execution of the work should be re-examined and availability of budget provision alone is not the authorization for the procurement of materials / execution of works. It shall be the absolute requirement for carrying on regular operations of the entity. Procurement / works which can be deferred should not be takenup now, which leading to accumulation of inventory. Excess Inventory leads to loss of interest to the Board on the borrowed capital, besides carrying cost.
- The financial crisis prevailing in TANGEDCO has to be sensitized to all level officers, so as to prioritize the schemes, based on the essentiality and to avoid engaging in redundant schemes.
- 4. The schemes taken up without adequate budget provision shall not be permitted and no schemes could be taken without budget provision. If any such deviation is found, responsibility will be fixed on the budgetary unit head only.
- 5. The budget provision for TANGEDCO has been approved by the Board and any variation from that approval has to be permitted by the Board of TANGEDCO only. Thus, interchanging of budget provision / deviation from approved schemes and also interchanging of budget between the circles will not be permitted.



- 6. Budget provision is only for the approved schemes and not for circle/office and the unit head has no discretionary powers to interchange the budget provision among various schemes. The works that has not been contemplated / envisaged during the budget approval should again be sent with due justification for approval by the competent authority. In other words, prior approval shall be obtained for new schemes which have not been approved in budget.
- 7. There shall be proper internal control mechanism to closely monitor the expenses at every level of execution. The register indented for watching the pattern of expenditure in line with approved budget provisions shall be maintained and reviewed periodically by the budgetary unit heads.
- 8. The schemes have to be clearly segregated into Repairs & Maintenance and Capital expenditure, which has vital impact in seeking tariff revision with Hon'ble TNERC. While reviewing the statement of accounts, Audit slips, budget proposals, Fund indent, MIS returns, etc, furnished by the circles, it is learnt that there is lack of application of accounting procedures. Suitable arrangements may have to be made to account the capital expenditure and Repairs & maintenance from the initial stage of proposals.
- In the <u>Tariff Order No.1 dated 30.03.2012</u>, the Hon'ble NERC has directed as
  - <u>Direction No. 11.14</u>: "The amount approved for R&M expenses should not be diverted for any other purpose."

While submitting the fund requirements, this aspect of proper demarcation between CAPEX and R&M expenses shall be meticulously considered.



10. The fund allotment will be made only for the approved schemes, as the borrowing programme and resource mobilization are being carried out purely based on the approved schemes. Any deviation in outflow of funds than programmed will severely jeopardize the financial management.

In order to have proper internal control on the flow of expenditure in line with approved schemes / works, the officers concerned may be advised to maintain appropriate records to apprise review of expenses on monthly basis. It is also instructed to ensure that the quarterly review report is furnished to the Headquarters within the due date. This will facilitate adequate systematic review at the circle itself.

CMD / TANGEDES 572012

Copy to the Director / Finance / TANGEDCO
Copy to the Director / Generation / TANGEDCO
Copy to the Director / Distribution / TANGEDCO
Copy to all the Chief Engineers / TANGEDCO.

BUDGET PROPOSALS ON REVENUE EXPENSES

		100000	, , , , , , , , , , , , , , , , , , ,		Ĺ	1	FOR RIMA!
	Account Actuals Code 2011-2012	Estimate 2 2012-2013	Autuals 4/12 to 9/12	Probables 10/12 to 3/13	Revised Estimate 2012-2013	Budget Estimate 2013-2014	Remarks.
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3517 57	/0.000						
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	71.200						
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Details  I.No. REPAIRS AND MAINTENANCE  Plant & Machineries  Civil Works  Hydraulic works  Lines, Cables and other works  Vehicles  Vehicles  Office Equipments.
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SI No	Group	Actuals 2011-2012	Estimate	Autuals 4/12 to 9/12	Probables 10/12 to 3/13	Revised Estimate	Budget Estimate	Remarks
EMPLOYEES COST		7107 1 103	2012-2013			2012-2013	2013-2014	
1 Salaries-Provincial	0.77							
2 Dearness Pay Pro	75.110							
3 Salaries-R W F	76.400							
4 Dearness Pay RWE	75.120							
5 Salaries-Apprentices	(5,120							
6 Overtime Design	/5.170							
2 O Overtime Provincial	75.210							
/ Overtime R.W.E	75.220							
8 Overtime-Apprentices	75.270	•					0	
9 Dearness Allowances Provincial	75.310							
10 Dearness Allowances R. W.E	75 320							
11 Other Allowances	75.400							
12 Interium Relief	00400							
13 Bonis	75.404							
4 - C - C - C - C - C - C - C - C - C -	75,501							
14 EX-Gratia	75.502							
15 Golden Jubilee Ex-Gratia	75.510							
16 Medical Reimbursement	75.611							
17 Leave Travel Assistance	75.612							
18 Earned Leave Encashment	75.012							
20 I Comp Ad								
zo nonorarium อั	75.709							
STAFF WELFARE EXPENSES								
21 Medical Expenses	75.710							
22 Contribution to P&T dept.	75 711							
23 Board's Contribution to Employees								
23 Health Fund	75.713							
24 Board's contribution to TNEB	2							
24 Pensioner's Health Fund	75.71							
25 Funeral Expenses	75.715							
26 Pensiners Medical Expenses	75.717							
27 Canteen Expenses	75 720							
28 Educational Expenses	75 720							
29 Uniform	007.07							
30 Recreation expenses	75.750							
31 Other Welfare Exponent	067.67							
32 Mortrago Charace	75.760							
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		Account		Budget	Autuals	Probables	Revised	Budget	
SI.No.	Details	Group Code	Actuals 2011-2012	Estimate 2012-2013	4/12 to 9/12	10/12 to 3/13	Estimate	Estimate	Remarks.
34	34 Board's Contribution to C.P.F.	75.810					2012-2013	ZU   3-ZU14	
35	Terminal Benefits 35 (FBF Board's Contribution)	75 825							
8	Terminal Benefits	1							
	(Superannuation),								
36	36 ( Board's Contribution) (Pension)	75.830							
e gr	Terminal Benefits (F.B.)								
37	37 Subsidiary Scheme	75.835							
38	38 Terminal Benefits (Gratuity)	75.840							
							The second secon		
39	39 Special P.F. cum Gratuity Scheme	75.845							
	Provident Fund Inspection and Audit								
40	40 Charges	75.850							
	H.B.A. for Spl.F.B.F. Scheme Loans								
41	41 Written off	75.855							
	Ex-gratia Payment to families of								
	deceased C.P.F. non-Pensionable								
42	42 Establishment.	75.860							
43	43 Contributory Pension Scheme	75.870	×						
	Total		The second of th						

	Details	Group Code	Actuals 2011-2012	Estimate 2012-2013	4/12 to 9/12	10/12 to 3/13	Estimate 2012-2013 Revised	Estimate 2013-2014 Budget	Remarks
4	Details	Account Group Code	Actuals 2011-2012	Budget Estimate 2012-2013	Autuais 4/12 to 9/12	10/12 to 3/13	Estimate 2012-2013	Estimate, 2013-2014	Remarks
-000 A	Admin.&Gl.Expenses-76.000								
1.03	1 Rent (Including Lease Rental)	76.101							
AL ARCHY	2 Rates & Taxes	76 102						7	
	3 Banking Cash Transaction Tax	76,103						0.00	
	4 Insurances	76,104						i i	
	5 Fiedality Insurance	76.107							
	Fuel Operating Machines	76.108							16
	1% Insurance on boards Assets.	76.109							
	Telephone and Trunk calls	76.111							
	Postage and Telegrams	76.112							
	Telex	76.113							
	Licence	76.115							
	12 Royalty	76,116							
	13 Internet Charges	76.117							
	14 Legal Charges	76.121							
1	Audit Fees	76 122		ì					
12/17/20	16 Consultancy Charges	76.123							
400	Technical Fees	76.124							
arctado)	18 Other Professional Charges	76.125							
PER COL	19 Revenue Stamps	76.126							
	20 Salary to Ombudsman	76.129							
14 TO 15 CO	21 Conveyance Expenses	76.131							
ACCUSED TO SERVICE	22 Travelling Expenses	76.132							
NUMBER OF SHIP	Vehicle Running Expenses								
	23 (Other than Trucks&Delevery Van)	76,136							
1000	Vehicle Licence&registration fee	76.138							
1572	25 Hire charges of Vehicle	76,140							
DOG	26 Fees and Subscription	76.151							
100	27 Books and Periodicals	76.152							
	28 Printing and Stationery	76.153							
	29 Trainning Expenses& Exam Fee refu	76.154	lada,						
	30 Advertisement Expenses	76 155		•					
	21 Shorts & Cambe	72 150	1000年の日本の日本の日本の日本の日本の日本の日本の日本の日本の日本の日本の日本の日本の	のなりでは、これにはないからないではないできます。	はあるないないないのでは、これにはないのない	中の社会のできないとなるないのでは、	大学のでは、大学の大学の大学の大学の大学の大学の大学の大学の大学の大学の大学の大学の大学の大	は日本で、日初の世間にころの名	

Remarks.	Remarks.									
Budget Estimate 2013-2014	Budget Estimate	1000								
Revised Estimate 2012-2013	Revised Estimate	0.01								
Probables 10/12 to 3/13	Probables 10/12 to 3/13									
Autuals 4/12 to 9/12	Autuals 4/12 to 9/12									
Budget Estimate 2012-2013	Budget Estimate 2012-2013									
Actuals 2011-2012	Actuals 2011-2012					•				
Account Group Code	Account Group Code			77,100&	77.200	77.500		067.77	77.730	
Details	Details	DEPRECIATION AND OTHER COSTS	RELATING TO FIXED ASSETS (77)		1 Depreciation	2 Assets Decomissioning Cost	3 Small & Low value items Written off	4 Write off of Deficits on Fixed Assets	5 Loss on sale of Fixed Assets	IV TCT
SI No.	SI, No.	DEPR	REL		T	2	3	Α	3	

Remarks.	Remarks.											こう こうしょう こう こうしょう こうしょう こうしょう こうしょう こうしょう こうしょう こう こうしょう こう こうしょう こう							
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Autuals 4/12 to 9/12	Autuals 4/12 to 9/12																		
Budget Estimate 2012-2013	Budget Estimate																		
Actuals 2011-2012	Actuals 2011-2012	l						•											
Account Group Code	Account Group Code	(82)	78.221	78,600	78.610	78.700	78.841		78.851	78 852	78 854	78.855	78.857	78 861	78.883	)			
Details	Details	INTEREST AND FINANCE CHARGES (78)	1 Interest on Bonds	2 Int. on Consumer S.D.	3 Interest on M.C.D.	4 Interest on Borrowings on Capital	5 Interest to Suppliers/ Contractors (Ca	6 Interest to Suppliers/ Contractors (O	7 Int on Contributory Provident Fund	8 Interest on G.P.F.	9 Interest on F.B.F. Contribution	10 Interest on Spl. P. F. cum Gratuity	11 Interest on S.P.F. 2000	12 Stamp Duty	13 Other Bank Charges			TOTAL	
SINO	SI.No			2	e 🐐	4	2	9	7	80	6	10	11	12	13				

Remarks.	Remarks																	
Budget Estimate	Budget Estimate 2013-2014						7											
Revised Estimate 2012-2013	Revised Estimate 2012-2013																	
Probables 10/12 to 3/13	Probables 10/12 to 3/13																	
Autuals 4/12 to 9/12	Autuals 4/12 to 9/12																	
Budget Estimate 2012-2013	Budget Estimate 2012-2013																	
Actuals .2011-2012	Actuals 2011-2012																	
Account Group Code	Account		79:110	79,120	6 79.210		79.410		79.480	79.500	79.510	79.511	79,530	79.531	79.573	79.700	79.800	
Details	Details	ACCOUNTS (79)	1 Meterial cost Varience Capital	2 Meterial cost Varience O&M	3 Ressearch and Development Charge			Bad and Doubtful Debts Provided	for	6 Miscellaneous losses Write off	7 Short on Phy. Verification	8 Loss on Mat. By Pilferage	9 Comp for Injuries/Death Staff	10 Comp. for Injuries/Death Out siders	11 Loss on Sale of Stores.	12 Sundry Expenses	Loss Due to Cyclone	TOTAL
S No	SI.No	e •				4		Ľ.	?	9	4	ω	တ	10		12	13	